

**Draft**  
**June 9, 2005**  
**Proposed Work Program Tasks for COG / TPB Assessment of**  
**BRAC and DoD Security-Related Employment Changes In the Washington Region**

**Background**

On May 13, 2005, U.S. Department of Defense (DoD) Secretary Donald H. Rumsfeld forwarded the Department's recommendations concerning the closure, realignment or expansion of military and other defense-related facilities to the Base Realignment and Closure (BRAC) Commission. Included in Secretary Rumsfeld's recommendations are a number of proposed changes to DoD facilities located in the District of Columbia, Maryland and Virginia. In addition to the base-specific BRAC recommendations, DoD has also recommended not renewing leases for buildings that do not meet the Department's Unified Facilities Criteria (UFC) Minimum Antiterrorism Standards for design and security. These workers may be relocated to facilities in other parts of metropolitan Washington, or to locations outside of the region.

The opportunities and challenges associated with these two linked issues were discussed at the COG Board meeting on Wednesday, May 11 and during a conference call with Board members on Thursday, May 19. During their conference call, Board members directed COG staff to compile information on the BRAC proposed changes and outline a proposed work program for assessing the potential land use, transportation and air quality impacts of the BRAC and UFC changes. The National Capital Region Transportation Planning Board (TPB) also discussed this issue during their May 18 meeting and directed TPB staff to undertake similar analyses.

**Next Steps in the BRAC Process**

The BRAC Commission will forward its report on the recommendations to the President by September 8, 2005, and the President will have until September 23, 2005, to accept or reject the recommendations in their entirety. If accepted, Congress will have 45 legislative days to reject the recommendations in their entirety or they become binding on the Department of Defense.

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**I - Quantitative Analysis of DoD Proposed Facility Changes**

The goal of this task is to develop estimates for forecast years 2010 and 2020 of the likely range of employment and other economic impacts of the proposed DoD facility changes. This range of employment impacts would be quantified as adjustments to COG's Cooperative Forecasts for future DoD employment by COG/TPB Analysis Zone (TAZ). These adjusted zone-level Forecasts will be used to assess the transportation and air quality impacts of the proposed DoD changes.

**For DoD owned facilities**

- (a) Determine the location (facility, county and state)
  - o from which new workers will be transferred into the Washington region
  - o to which transferred / realigned workers will be sent from the Washington region
- (b) Calculate the net employment change:
  - o By facility in the Washington and Baltimore metropolitan areas
  - o By jurisdiction in the Washington and Baltimore metropolitan areas
  - o In the COG Regional Activity Centers
  - o By major transportation corridors

**For DoD leased facilities (impacted by BRAC / UFC security recommendations)**

- (c) Determine the likely location – by jurisdiction and COG TAZ – for workers likely to be relocated within the Washington region by 2009 in response to the DoD *Unified Facilities Criteria (UFC)* standards for antiterrorism design
- (d) Calculate the number of workers likely to be located outside the Washington region
- (e) Estimate the number of DoD civilian employees that would resign, and not move with their agency

**Ancillary DoD contractor employment impacts**

- (f) Based upon the changes in DoD owned and leased facilities within the Washington region, estimate the likely number of DoD private contractors and consultants who could be reasonably anticipated to locate in areas immediately adjacent to the new and realigned DoD facilities.
- (g) Estimate the number of contract workers that would resign, and not move with their company

**Backfilling and redevelopment of leased space**

- (h) Quantify the likely pace and composition (jobs and / or housing) of the redevelopment or backfilling of DoD-leased facilities in the Washington region that would be vacated by 2009 for failure to meet the UFC security design standards.

**II – Modeling the transportation and air quality impacts of the proposed DoD Changes**

The goal of this task is to assess the regional transportation and air quality impacts of the forecast scenario(s) for 2010 and 2020 developed in Task I using the COG/TPB transportation modeling process. COG/TPB staff will provide the results of this modeling work to state and local transportation planners for their use in assessing local transportation impacts. COG/TPB staff will also coordinate with state and local governments to estimate the total additional transportation costs.

### **III - Qualitative Analysis**

Compare and contrast the planning, design, construction and other criteria of the *DoD Minimum Antiterrorism Standards for Buildings* (“*Unified Facilities Criteria*”) with the performance-based recommendations of the Interagency Security Committee (ISC) *Security Design Criteria for New Federal Office Buildings and Major Modernization Projects*.

### **IV – Design and Security Issues for non-DoD Federal Agencies**

Assess the potential for design / security concerns and potential employment shifts which might occur for non-DoD federal agencies that are currently governed by the ISC security recommendations.

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**Proposed Schedule**

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|--------------------|---|
| <b>May 27</b>      | Draft work program for review by COG Board Executive Committee  |
| <b>June 1</b>      | Discussion of proposed work program by Chief Administrative Officers Committee (CAOs)   |
| <b>June 8</b>      | Review and approval of proposed work program by COG Board of Directors  |
| <b>June 15</b>     | Review and approval of transportation elements of proposed work program by the National Capital Region Transportation Planning Board (TPB)  |
| <b>July 8</b>      | Regional BRAC Commission in Baltimore, Maryland   |
| <b>July 13</b>     | COG Board briefed on regional analysis of BRAC employment shifts, transportation and air quality modeling, and qualitative design standards |
| <b>July 20</b>     | TPB briefed on regional analysis of BRAC employment shifts, transportation and air quality modeling, and qualitative design standards       |
| <b>June / July</b> | Briefings with Congressional delegation; coordination with NCPC, NVRC, GSA  |